## Free Access to and Utilization of Health Services in Senegal

Effects on Vulnerable Populations

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 $\label{eq:challenging} \mbox{ Out of pocket (OOP) expenditures on user fees}$  Solution to the OOP costs:

- Promote subsidized health insurance premiums
- Offer user fee subsidies

However, supply-side problems:

- Poor coverage ( $\approx$  20% according to Transform Health)
- Poor targeting of subsidies for insurance premium
- Reduced insurance packages

And, demand-side problems:

- Low take-ups of insurance schemes
- Competing traditional services (healers, street vendors) + self medication
- Aversion to administrative complications + cultural bias

Subsidized insurance usage  $\rightarrow$  mixed to disappointing results. Vulnerable population remains underserved

#### What is the impact of the UHC on healthcare outcomes?

- 1. Estimating the effect of the UHC on health outcomes like utilization ofhealthcare services and the OOP expenditures for the eligible population?
- 2. Investigating the externality effects of the presence of eligible members in the household on the propensity to report illness, utilization of healthcare services and OOP expenditures of the ineligible members

In this project:

- Observe a healthcare policy that provides user-fee exemptions to vulnerable groups of the population (Universal Healthcare Coverage)
- Estimate causal effects of the policy adoption on healthcare outcomes, identified using age discontinuities in the eligibility criterion
- In two steps
  - Estimate parameters on eligible individuals using RDD
  - Estimate parameters on ineligible family members (externality) through LPMs.
- Outcomes
  - Utilization (consulting visit)
  - Healthcare Expenditures (in \$)
  - Propensity to report illness



$\hookrightarrow$	Budgetary Allocations	$\hookrightarrow$ Private Insurance	$\hookrightarrow$ Plan SESAME
$\hookrightarrow$	Health Provident Institutions (IPM)	$\hookrightarrow$ Mutual Health Funds	$\hookrightarrow$ Children under 5
$\hookrightarrow$	Other	$\hookrightarrow$ CBHI	$\hookrightarrow$ Antenatal









#### UHC: Promoting health access in Senegal, 2013-17

Focus of the project: Second component of the UHC: Free access to services for children (aged below 5) and the elderly (aged 60+)

- $\rightarrow\,$  Build on Plan SESAME for the elderly since 2006
- $\rightarrow\,$  Eliminate direct user fee (OOP costs) with no administrative burden



Figure 1: Eligibility Cutoffs (Age at B: 0 y; at X = 104 y)

- Health insurance capacities: Bernal et al. (2017), Bagnoli (2019), Donato & Mosqueira (2019), Rashad et al. (2019), Agbanyo (2020, Taverne et al. (2021), Bousmah et al. (2022), Darkwah (2022), Ly et al. (2022), Wood (2022)
- UHC and free access: Atchessi et al. (2016), Manthalu et al. (2016), Lépine et al. (2017), Manthalu (2018), Omari & Karasneh (2020), Paul et al. (2020), Renard (2022), Taverne et al., (2023),

Living Standard measurements / Enquête Harminisée sur les conditions de vie des ménages (LSMS-EHCVM)

- is a multi-topic living standard measurement survey
- records over 120,000 individuals living in more than 14,000 households in 598 communities across two waves (2018-19, 2021-22)
- contains HH- and individual-level information on employment, health, consumption and other living standard topics
- is merged with community-level geocoded data from Agence National de la Statistique et de la Démographie (ANSD)

#### Sample Consturction





#### Figure 2: 598 Population Adjusted Community Centroids

Figure 3: Sample Histogram (5, 60)



Figure 4: Sampling Stages

# **Summary Statistics**

Variable	Mean	Std. dev.
Household level variables		
Urban	0.540	0.498
Household Size (number)	10.694	6.423
Household Coverage Composition (number)		
Eligible Children	1.587	1.628
Eligible Elderly	0.691	0.802
Ineligible Members	8.016	4.978
Household Head Education (Percentage)		
None (or Kindergarten)	69.37	
Primary	15.17	
Secondary (General & Technical; 1 & 2)	11.16	
Post-secondary & Higher Education	4.30	
Number of households		11 000

#### Individual level variables

Female	0.408	0.492	
Religion (Percentage)			
Muslim	95.92		
Other Religions	4.08		
Health Problem in Last 1 Month (Percentage)			
Fever/Malaria	24.36		
Eye, Skin and Dental	6.69		
Blood Pressure Problems (incl. Diabetes)	6.50		
Stomach Problems (incl. Digestive)	4.92		
Cough, Cold, Respiratory	10.38		
Others/Unspecified	28.44		
Headache and Sore Throat	4.71		
Pain/Fatigue	14.01		
Health Expenditures in Last 3 Months (Average, USD)			
GP Cost	1.702	8.271	
Specialist Cost	1.578	8.399	
Dentist Cost	0.282	2.516	
Medical Exam	6.500	42.284	
Observed Consultation in the last 1 month	0.577	0.494	
Observed health expenditure in the last 3 months (USD) $$	9.916	12.129	
Number of individuals		31,373	

## Design

- Sample: Household-level
- Method: Local linear RD with optimal bandwidth
- Outcomes: .
  - Healthcare Utilization (consultation visits)
  - Healthcare Expenditures
- (Demographic) Covariates: Urban, Gender, Household Size, Educated Household Head (bin), Formal Education (bin)

$$y_i = \beta_0 + \beta_1 D_{a \ge a^*} + f(a, \ covs) + \delta_{dep} + \omega_{wave} + \epsilon_i \tag{1}$$

- y<sub>i</sub>: outcome of a person i
  - Utilization,  $Y_1 = \mathbb{I}_{\{\text{Utilization in the last 1 month}\}}$

- $Y_1 = \begin{cases} 1 & \text{if consulted medical professional,} \\ 0 & \text{if did not consult or consulted traditional} \end{cases}$
- Healthcare expenditure is a continuous variable
- D: binary treatment based on age
- $f(\cdot)$ : linear function allows for different slopes on both sides
- $\delta$ : department indicator;  $\omega$ : wave indicator

Free access may:

- Target the vulnerable population
- Eliminate financial and administrative barriers

Logically, this should raise utilization and lower costs!

	Children	Elderly	Pooled		Children	Elderly	Pooled
	(1)	(2)	(3)		(1)	(2)	(3)
Utilization	0.01	0.35	0.21*	Expenditures	0.28	-2.55	-0.49
	(0.08)	(0.22)	(0.12)		(0.73)	(2.01)	(0.70)
Observations	971	408	1379	Observations	1109	423	1532
Bandwidth	2.83	3.80	3.12	Bandwidth	3.32	3.04	3.67
Demog.				Demog.			
Covariates	×	×	×	Covariates	×	×	×
Department FE	$\checkmark$	$\checkmark$	$\checkmark$	Department FE	$\checkmark$	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$	$\checkmark$	Wave FE	$\checkmark$	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$	$\checkmark$	Robust p-value	$\checkmark$	$\checkmark$	$\checkmark$



Figure 5: Utilization, Pooled



Figure 6: Expednitures, Pooled

	Urban	Rural	
	(1)	(2)	
Utilization	0.34***	-0.05	
	(0.12)	(0.44)	
Observations	737	642	
Bandwidth	2.84	2.95	
Demog. Covariates	×	×	
Department FE	$\checkmark$	$\checkmark$	
Wave FE			
Robust p-value	$\checkmark$	$\checkmark$	

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-10	-5	0	5	10

Figure 7: Utilization, Urban

	Urban	Rural
	(1)	(2)
Expenditures	-0.09	-1.86***
	(1.26)	(0.64)
Observations	799	733
Bandwidth	3.20	3.56
Demog. Covariates	×	×
Department FE	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$



Figure 8: Utilization, Rural

	Urban	Rural	
	(1)	(2)	
Utilization	0.34***	-0.05	
	(0.12)	(0.44)	
Observations	737	642	
Bandwidth	2.84	2.95	
Demog. Covariates	×	×	
Department FE	$\checkmark$	$\checkmark$	
Wave FE			
Robust p-value	$\checkmark$	$\checkmark$	



Figure 7: Expenditures, Urban

	Urban	Rural
	(1)	(2)
Expenditures	-0.09	-1.86***
	(1.26)	(0.64)
Observations	799	733
Bandwidth	3.20	3.56
Demog. Covariates	×	×
Department FE	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$



Figure 8: Expenditures, Rural

- Density Test: Score is continuous across each cutoff 
   Score Density Test
- Donut: dropped observations if score is 0
- Estimates are the same with and without covariates Comparison (by cutoff)
   Comparison (pooled)
- Score Placebo: Estimates are insignificant for values  $\pm$  10 months on each side for each cutoff.
- Higher Polynomial: Estimates are robust to a quadratic fit.

## **Externality Check**

- Household-level healthcare decisions are interdependent, particularly in larger, financially constrained families.
- Targeted policies may generate spillover benefits (or costs) for ineligible household members.
- Financial relief for eligible members could either enable or constrain healthcare access for others.

$$y_{i} = \beta_{0} + \beta_{1}.eligible\_child + \beta_{2}.eligible\_elderly + \beta_{3}.(eligible\_child \times eligible\_elderly)$$
(2)  
+  $\beta_{4}X_{i} + \delta_{dep} + \omega_{wave} + \epsilon_{i}$ 

- y<sub>i</sub>: outcome of a person i
  - Illness Reporting Propensity (for anyone within the HH)
  - Utilization (for the ineligible people)
  - Expenditure on self (for the ineligible people)
- X<sub>i</sub>: Urban, Gender, Household Size, Educated Household Head (bin), Formal Education (bin), Nr. of Ineligible Members
- $\delta$ : department FEs;  $\omega$ : wave FEs

## **Regression I: Propensity of Reporting Illness**

	(1) 1-month	(2) 3-month
Has eligible child	-0.01	-0.001
	(0.1)	(0.01)
Has eligible elderly	0.01	0.001
	(0.01)	(0.01)
Has both (eligible)	-0.002	0.01
	(0.00796)	(0.01)
Number of ineligible members	-0.01***	-0.003**
	(0.001)	(0.001)
Household Size	-0.002	-0.003**
	(0.001)	(0.001)
Female	-0.05***	-0.05***
	(0.002)	(0.002)
Uneducated Head	0.001	0.01***
	(0.004)	(0.003)
Baseline	0.32***	0.27***
	(0.01)	(0.01)
Department FEs	$\checkmark$	~
Wave FEs	$\checkmark$	$\checkmark$
Observations	116,268	116,168

Table 1: Externality on reported sickness

## Regression II: Utilization & Expenditure of the Ineligible

	(1) Utilization	(2) Expenditure
Has eligible child	0.01	0.02
	(0.01)	(0.13)
Has eligible elderly	-0.001	-0.12
	(0.01)	(0.16)
Has both (eligible)	0.03	0.24
	(0.02)	(0.18)
Number of Ineligible members	0.01*	0.04
	(0.004)	(0.04)
Household Size	-0.01**	-0.04
	(0.003)	(.03)
Female	-0.03***	-0.65***
	(0.01)	(0.07)
Had Formal Education	0.01**	-0.04**
	(0.01)	(0.08)
Baseline	0.58***	2.83***
	(0.01)	(0.12)
Department FE	✓	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$
Observations	23,977	21,808

Table 2: Externality on utilization and expenditures by ineligible members

- The free access **only marginally raised utilizations** of individuals with free access.
- Expenditures made to GPs, specialists, dentists and for medical exams do not show significant results.
- Positive utilization effects are driven by urban households. Expenditure cuts are pronounced for rural households.
- No spillovers within the household are observed in terms of reporting illnesses due to the presence of eligible members.
- No observed spillovers for utilization and healthcare expenditures for the ineligible, due to the presence of the eligible members.

#### Roadmap

Current situation:

- Investigating related measures (logs, sq. residuals, etc.) of expenditures to check for consistency
- Investigating retirement correlates (for people aged close to 60)
- Computing "past exposure" to treatment of the individuals currently just above cutoff  $\mathbf 1$

Up next:

- Bandwidth variation as another measure of robustness
- Find informative measures employment and education
- Compute a "poverty" measure to check heterogeneities across wealth endowment
- Calculate distance to the closest health centres and hospitals to check for geographical access inequalities
- Theoretical justification for the underlying mechanisms of estimates

Thanks! Questions?



Figure 9: Continuous for Cutoff 1



Figure 10: Continuous for Cutoff 2

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# Balance Tests (WIP)

	Urban	Female	Household Size	Uneducated Household Head
	(1)	(2)	(3)	(4)
Pooled	-0.13	-0.25	1.66	0.31**
	(0.15)	(0.16)	(3.18)	(0.13)
Observations	1603	1603	1603	1603
Bandwidth	3.33	2.50	3.11	2.94
Cutoff 1	0.25***	0.16***	4.76***	-0.26
	(0.03)	(0.06)	(1.26)	(0.17)
Observations	1135	1135	1135	1135
Bandwidth	3.86	3.09	3.04	2.85
Cutoff 2	-0.94	-0.41*	16.07***	0.38
	(0.63)	(0.22)	(5.12)	(0.34)
Observations	468	468	468	468
Bandwidth	2.89	2.90	2.61	2.32
Demog. Covariates	×	×	×	×
Department FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$

# Comparison (by cutoff)

	Without Covariates	With Covariates	Without Covariates	With Covariates
	Cutoff 1	Cutoff 1	Cutoff 2	Cutoff 2
	(1)	(2)	(3)	(4)
Utilization	0.01	0.01	0.35	0.40*
	(0.08)	(0.08)	(0.22)	(0.22)
Observations	971	971	408	408
Bandwidth	2.83	2.93	3.80	3.58
Expenditures	0.28	-0.08	-2.55	-2.97
	(0.73)	(0.68)	(2.01)	(2.02)
Observations	1109	1109	423	423
Bandwidth	3.32	3.29	3.04	3.03
Demog. Covariates	×	$\checkmark$	×	$\checkmark$
		Urban, Female,		Female, Household Size,
		Household Size		
Department FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$

Table 3: Cutoffs 1 & 2, Utilization + Expenditures

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	Without Covariates	With Covariates	Without Covariates	With Covariates
	Utilization	Utilization	Expenditures	Expenditures
	(1)	(2)	(3)	(4)
	0.21*	0.23*	-0.49	-0.46
	(0.12)	(0.12)	(0.70)	(0.69)
Observations	1,379	1,379	1,532	1,532
Bandwidth	3.12	3.11	3.67	3.74
Demog. Covariates	×	$\checkmark$	×	$\checkmark$
	Uneducated Household Head			Uneducated Household Head
Department FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$

Table 4: Pooled, Utilization + Expenditures

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	Without Covariates	With Covariates	Without Covariates	With Covariates
	Urban (Pooled)	Urban (Pooled)	Rural (Pooled)	Rural (Pooled)
	(1)	(2)	(3)	(4)
Utilization	0.34***	0.37***	-0.05	-0.04
	(0.12)	(0.12)	(0.44)	(0.36)
Observations	737	737	642	642
Bandwidth	2.84	2.81	2.95	3.28
Expenditures	-0.09	0.11	-1.86***	-1.88***
	(1.26)	(1.25)	(0.64)	(0.63)
Observations	799	799	733	733
Bandwidth	3.20	3.23	3.56	3.60
Demog. Covariates	×	$\checkmark$	×	$\checkmark$
		Uneducated Household Head		Uneducated Household Head
Department FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Wave FE	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Robust p-value	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$

Table 5: Pooled, Urban and Rural

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	(1) 1-month	(2) 3-month
Has eligible child	-0.02***	-0.02***
	(0.01)	(0.01)
Has eligible elderly	0.004	-0.004
	(0.01)	(0.01)
Has both (eligible)	-0.02**	-0.01
	(0.01)	(0.01)
Baseline	0.25***	0.20***
	(.01)	(.004)
Demog. Covariates	×	×
Department FEs	$\checkmark$	$\checkmark$
Wave FEs	$\checkmark$	$\checkmark$
Observations	116,268	116,168

Table 6: Externality on reported sickness

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	(1) Utilization	(2) Expenditure
Has eligible child	0.01	-0.05
	(0.01)	(0.12)
Has eligible elderly	-0.01	-0.12
	(0.01)	(0.15)
Has both (eligible)	0.017	0.20
	(0.02)	(0.18)
Baseline	0.57***	2.54***
	(0.01)	(0.09)
Demog. Covariates	×	×
Department FEs	$\checkmark$	$\checkmark$
Wave FEs	$\checkmark$	$\checkmark$
Observations	26,368	21,812

**Table 7:** Externality on utilization + expenditures

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## Moments of obs w/ imputed age

Distribution of Age

